
**ON ESTABLISHING A LIST OF VESSELS PRESUMED TO HAVE CARRIED
OUT ILLEGAL, UNREGULATED AND UNREPORTED FISHING IN THE IOTC
AREA**

SUBMITTED BY THE UNITED KINGDOM (BIOT) AND SEYCHELLES

Background

Resolution 06/01 provides for the IOTC Secretariat to draw up an IUU vessels list. The current provision relates only to vessels flying the flag of a Non Contracting Party. The IOTC Performance Review has also highlighted the fact that the IUU vessels list currently only applies to Non Contracting Parties, and this is an issue that needs to be addressed.

As foreseen in paragraph 15 of the original text of Resolution 06/01, the proposed revisions to the resolution now also allow for vessels flying the flag of Contracting Parties and Cooperating Non Contracting Parties that are engaged in IUU activity within the IOTC area to be placed on the IUU list (to be clear, in addition to the non contracting parties that 06/01 originally covered). Where action identified in Resolution 07/01 relating to vessels of CPCs presumed to have carried out IUU activity has not resulted in a satisfactory resolution this resolution will apply. A proposed reporting format is given (Annex I).

The proposed revision to resolution 06/01 with changes marked follows.

ON ESTABLISHING A LIST OF VESSELS PRESUMED TO HAVE CARRIED OUT ILLEGAL, UNREGULATED AND UNREPORTED FISHING IN THE IOTC AREA

The Indian Ocean Tuna Commission (IOTC),

RECALLING that the FAO Council adopted on 23 June 2001 an International Plan of Action to prevent, to deter and eliminate illegal, unregulated and unreported fishing (IPOA). This plan stipulates that the identification of the vessels carrying out IUU activities should follow agreed procedures and be applied in an equitable, transparent and non discriminatory way,

RECALLING that the IOTC adopted Resolution 01/07 concerning its support of the IPOA - IUU Plan,

RECALLING that IOTC has already adopted measures against IUU fishing activities and, in particular, against large-scale tuna longline vessels,

[RECALLING that the IOTC adopted Resolution 07/01 to implement IOTC conservation and management measures through flag state controls in respect of fishing vessels entitled to fly their flag that carry out their activities in the IOTC Area of Competence,](#)

CONCERNED by the fact that IUU fishing activities in the IOTC area continue, and these activities diminish the effectiveness of IOTC conservation and management measures,

FURTHER CONCERNED that there is evidence of a large number of vessel owners engaged in such fishing activities which have re-flagged their vessels to avoid compliance with IOTC management and conservation measures,

DETERMINED to address the challenge of an increase in IUU fishing activities by way of counter-measures to be applied in respect to the vessels, without prejudice to further measures adopted in respect of flag States under the relevant IOTC instruments,

CONSCIOUS of the need to address, as a matter of priority, the issue of large-scale fishing vessels conducting IUU fishing activities,

NOTING that the situation must be addressed in the light of all relevant international fisheries instruments and in accordance with the relevant rights and obligations established in the World Trade Organisation (WTO) Agreement,

ADOPTS in accordance with paragraph 1 of article IX of the IOTC Agreement, that:

Definition of IUU Fishing Activities

1. For the purposes of this resolution, [the](#) fishing vessels [flying the flag of a non-Contracting Party](#) are presumed to have carried out illegal, unregulated and unreported fishing activities in the IOTC Area, inter alia, when a Contracting Party or Co-operating non-Contracting Party (hereinafter referred to as “CPC’s”) presents evidence that such vessels:
 - a. Harvest tunas and tuna-like species in the IOTC Area and are not registered on the IOTC Record of Vessels authorised to fish for tuna and tuna-like species in the IOTC area, [in accordance to Resolution 07/02,](#) or
 - b. Harvest tuna and tuna-like species in the IOTC Area, whose flag state is without quotas, catch limit or effort allocation under IOTC conservation and management measures where appropriate, or
 - c. Do not record or report their catches made in the IOTC Area, or make false reports, or
 - d. Take or land undersized fish in contravention of IOTC conservation measures, or
 - e. Fish during closed fishing periods or in closed areas in contravention of IOTC conservation measures, or
 - f. Use prohibited fishing gear in contravention of IOTC conservation measures, or
 - g. Tranship with, or participate in joint operations such as re-supplying or re-fuelling vessels included in the IUU Vessels List, or

- h. Harvest tuna or tuna-like species in the waters under the national jurisdiction of a coastal State in the IOTC Area without authorisation and/or infringes its laws and regulations, without prejudice to the sovereign rights of coastal States to take measures against such vessels, or
- i. Are without nationality and harvest tunas or tuna-like species in the IOTC Area, or
- j. Engage in fishing activities contrary to any other IOTC conservation and management measures.

Information on Alleged IUU Fishing Activities

- 2. CPC's transmit every year to the Secretary at least 120 days before the Annual Meeting, the list of vessels flying the flag of a non-Contracting Party presumed to be carrying out IUU fishing activities in the IOTC Area during the current and previous year, accompanied by the supporting evidence concerning the presumption of IUU fishing activity. The IOTC Reporting Form for Illegal Activity (Annex I) shall be used.
- 3. This list shall be based on the information collected by CPC's, *inter alia*, under:
 - *Resolution 99/02 Calling for Action Against Fishing Activities by Large-Scale Flag of Convenience Longline Vessels;*
 - *Resolution 01/02 Relating to Control of Fishing Activities;*
 - *Resolution 01/03 Establishing a Scheme to Promote Compliance by Non-Contracting Party Vessels with Resolutions Adopted by IOTC;*
 - *Resolution 01/06 Concerning the IOTC Bigeye Tuna Statistical Document Programme;*
 - *Resolution 05/03 Relating to the Establishment of an IOTC Programme of Inspection in Port;*
 - *Resolution 07/02 Concerning the Establishment of an IOTC Record of Vessels over 24 Metres Authorised to Operate in the IOTC Area*
 - *Resolution 07/04 Concerning Registration And Exchange Of Information On Vessels, Including Flag Of Convenience Vessels, Fishing For Tropical Tunas And Swordfish In The IOTC Area Of Competence*

Draft IUU Vessels List

- 4. On the basis of the information received pursuant to paragraph 2, the Secretary shall draw up a Draft IUU Vessels List. This list shall be drawn up in conformity with Annex II. The Secretary shall transmit it together with the current IUU Vessels List as well as all the evidence provided to CPC's and to non-Contracting Parties whose vessels are included on these lists before at least 90 days before the Annual Meeting. CPC's and non-Contracting Parties will transmit their comments, as appropriate, including evidence showing that the listed vessels have neither fished in contravention to IOTC conservation and management measures nor had the possibility of fishing tuna and tuna-like species in the IOTC Area, at least 30 days before the Annual Meeting to IOTC.
- 5. The Flag State shall notify the owner of the vessels of its inclusion in the Draft IUU Vessels List and of the consequences that may result from their inclusion being confirmed in the IUU Vessels List adopted by the Commission.
- 6. Upon receipt of the Draft IUU Vessels list, CPCs shall closely monitor the vessels included in the Draft IUU Vessels List in order to determine their activities and possible changes of name, flag and or registered owner.

Provisional IUU Vessels List

- 7. On the basis of the information received pursuant to paragraph 2, the Secretary shall draw up a Provisional IUU Vessels List and transmit it two weeks in advance to the Commission Meeting to the CPCs and to the non-Contracting Parties concerned together with all the evidence provided. This list shall be drawn up in conformity with Annex II.

8. CPCs [and non-Contracting Parties](#) may at any time submit to the Secretary any additional information, which might be relevant for the establishment of the IUU Vessels List. The Secretariat shall circulate the information, at latest before the annual meeting, to CPC's and to the non-Contracting Parties concerned, together with all the evidence provided.
9. The Compliance Committee shall examine each year the Provisional IUU Vessels List, as well as the information referred to in paragraphs [2](#), [3](#), [4](#) and [7](#).
10. The Compliance Committee shall remove a vessel from the Provisional IUU Vessels List if the Flag State demonstrates that:
 - a) The vessel did not take part in any IUU fishing activities described in paragraph 1, or
 - b) It has taken effective action in response to the IUU fishing activities in question, including, *inter alia*, prosecution and imposition of sanctions of adequate severity. CPCs will report any actions and measures they have taken in accordance with Resolution 07/01, in order to promote compliance by nationals of contracting parties and cooperating non-contracting parties with IOTC conservation and management measures.
11. Following the examination referred to in paragraph 9, at each IOTC Annual meeting, the IOTC Compliance Committee shall:
 - a) adopt a Provisional IUU Vessels List following consideration of the Draft IUU Vessels List and information and evidence circulated under paragraphs 4, 7 and 8. The Provisional IUU Vessels List shall be submitted to the Commission for approval.
 - b) recommend to the Commission which, if any, vessels should be removed from the IUU Vessels List adopted at the previous IOTC Annual meeting, following consideration of that List, of the information and evidence circulated under paragraph 8 and the information supplied by Flag States in accordance with paragraph 17.

IUU VESSELS LIST

12. On adoption of the IOTC IUU Vessels List, the Commission shall request [CPCs and](#) non-Contracting Parties, whose vessels appear on the list,
 - a) to notify the owner of the vessel identified on the IUU Vessels List of its inclusion on the list and the consequences which result from being included on the list, as referred to in paragraph 13
 - b) to take all the necessary measures to eliminate these IUU fishing activities, including if necessary, the withdrawal of the registration or of the fishing licences of these vessels, and to inform the Commission of the measures taken in this respect.
13. CPCs shall take all necessary measures, under their applicable legislation:
 - a) So that the fishing vessels, the mother-ships and the cargo vessels flying their flag do not participate in any transshipment with vessels on the IUU Vessels list;
 - b) So that IUU vessels that enter ports voluntarily are not authorized to land, tranship, re-fuel, re-supply, or engage in other commercial transactions ;
 - c) To prohibit the chartering of a vessel included on the IUU Vessels List;
 - d) To refuse to grant their flag to vessels included in the IUU Vessels List, except if the vessel has changed owner and the new owner has provided sufficient evidence demonstrating the previous owner or operator has no further legal, beneficial or financial interest in, or control of, the vessel; or having taken into account all relevant facts, the Flag State determines that granting the vessel its flag will not result in IUU fishing;
 - e) To prohibit the imports, landing or transshipment, of tuna and tuna-like species from vessels included in the IUU Vessels List;

- f) To encourage the importers, transporters and other sectors concerned, to refrain from transaction and transshipment of tuna and tuna-like species caught by vessels included in the IUU Vessels List;
 - g) To collect and exchange with other Contracting Parties or Co-operating non-Contracting Parties any appropriate information with the aim of detecting, controlling and preventing false import/export certificates for tunas and tuna-like species from vessels included in the IUU Vessels List.
14. The Secretary will take any necessary measure to ensure publicity of the IUU Vessels List adopted by IOTC pursuant to paragraph 11, in a manner consistent with any applicable confidentiality requirements, and through electronic means, including placing it on the IOTC website. Furthermore, the Secretary will transmit the IUU Vessels List to other regional fisheries management organisations for the purposes of enhanced co-operation between IOTC and these organisations in order to prevent, deter and eliminate illegal, unreported and unregulated fishing.
15. ~~This Resolution shall apply initially to large scale fishing vessels flying the flag of non-Contracting Parties. The Commission shall, at its annual meeting in 2007, review and, as appropriate, revise this resolution with a view to its extension to other types of IUU fishing activities of non-Contracting Party vessels and, to CPC vessels.~~
15. Without prejudice to the rights of Flag States and coastal states to take proper action consistent with international law, the CPCs should not take any unilateral trade measures or other sanctions against vessels provisionally included in the Draft IUU Vessels List, pursuant to paragraph 4, or which have been already removed from the IUU Vessels List, pursuant to paragraph 10, on the grounds that such vessels are involved in IUU fishing activities.

Deletion from the IUU Vessels List

16. A CPC or non-Contracting Party whose vessel appears on the IUU Vessels List may request the removal of this vessel from the list during the inter-sessional period by providing the following information:
- a) it has adopted measures such that the vessel conforms with all IOTC conservation measures
 - b) it is and will continue to assume effectively its responsibilities with respect to this vessel in particular as regards the monitoring and control of the fishing activities executed by this vessel in the IOTC Area
 - c) it has taken effective action in response to the IUU fishing activities in question including prosecution and imposition of sanctions of adequate severity.
 - d) the vessel has changed ownership and that the new owner can establish the previous owner no longer has any legal, financial or real interests in the vessel or exercises control over it and that the new owner has not participated in IUU fishing.

Inter Sessional Modification of the IUU Vessels List

17. The CPC or non-Contracting Party shall send its request for the removal of a vessel from the IUU Vessels List to the IOTC Secretary accompanied by the supporting information referred to in paragraph 16.
18. On the basis of the information received in accordance with paragraph 16, the Secretary will transmit the removal request, with all the supporting information to the Contracting Parties within 15 days following the notification of the removal request.
19. The Contracting Parties will examine the request to remove the vessel and arrive at a conclusion to either remove the vessel from, or keep the vessel on the IUU Vessels List by mail within 30 days following the notification by the Secretary. The result of this examination will be checked by the Secretary at the end of the 30-day period following the date of the notification by the Secretary referred to in paragraph 18.

- [20.](#) The Secretary will communicate the result of the examination to all Contracting Parties [and any non-Contracting Party that may have an interest.](#)
- [21.](#) If the result of the exercise indicates that there is a two-thirds majority of the Contracting Parties in favour of removing a vessel from the IUU Vessels List, the Chairperson of the IOTC, on behalf of the IOTC, will communicate the result to all the Contracting Parties and to [any CPC or non-Contracting Party](#) which requested the removal of its vessel from the IUU Vessels List. In the absence of a two-thirds majority, the vessel will be maintained on the IUU Vessels List and the Secretary will inform the [CPC or non-Contracting Party](#) accordingly.
- [22.](#) The Secretary will take the necessary measures to remove the vessel concerned from the IOTC IUU Vessels List, as published on the IOTC website. Moreover, the Secretary will forward the decision of removal of the vessel to other regional fishery management organisations.
- [23.](#) Resolution [06/01](#) *On Establishing A List Of Vessels Presumed To Have Carried Out Illegal, Unregulated And Unreported Fishing In The IOTC Area* is superseded by this Resolution.

RESOLUTION PROPD - ANNEX I
IOTC REPORTING FORM FOR ILLEGAL ACTIVITY

Recalling IOTC Resolution 09/?? “On establishing a list of vessels presumed to have carried out illegal, unregulated and unreported fishing in the IOTC area” attached are details of illegal activity recorded in the xxx zone.

Details of IOTC Resolution Elements Contravened

(Indicate with a “X” the individual elements of IOTC Resolution ???/?? contravened)

<u>Item</u>	<u>Definition</u>	<u>Indicate</u>
a	<u>Harvest tunas and tuna-like species in the IOTC Area and are not registered on the IOTC Record of Vessels authorised to fish for tuna and tuna-like species in the IOTC area</u>	
b	<u>Harvest tuna and tuna-like species in the IOTC Area, whose flag state is without quotas, catch limit or effort allocation under IOTC conservation and management measures where appropriate</u>	
c	<u>Do not record or report their catches made in the IOTC Area, or make false reports</u>	
d	<u>Take or land undersized fish in contravention of IOTC conservation measures</u>	
e	<u>Fish during closed fishing periods or in closed areas in contravention of IOTC conservation measures,</u>	
f	<u>Use prohibited fishing gear in contravention of IOTC conservation measures</u>	
g	<u>Tranship with, or participate in joint operations such as re-supplying or re-fuelling vessels included in the IUU Vessels List,</u>	
h	<u>Harvest tuna or tuna-like species in the waters under the national jurisdiction of a coastal State in the IOTC Area without authorisation and/or infringes its laws and regulations, without prejudice to the sovereign rights of coastal States to take measures against such vessels</u>	
i	<u>Are without nationality and harvest tunas or tuna-like species in the IOTC Area</u>	
j	<u>Engage in fishing activities contrary to any other IOTC conservation and management measures</u>	

Details of Incident(s)

(Please detail the incidents(s) in the format below)

<u>Item</u>	<u>Definition</u>	<u>Indicate</u>
<u>a</u>	<u>Current Name of Vessel (Previous name/s, if any)</u>	
<u>b</u>	<u>Current Flag (previous flag/s, if any)</u>	
<u>c</u>	<u>Date first included on IOTC IUU Vessel List</u>	
<u>d</u>	<u>Lloyds IMO Number, if available</u>	
<u>e</u>	<u>Photo</u>	
<u>f</u>	<u>Call Sign (previous call sign, if any)</u>	
<u>g</u>	<u>Owner / Beneficial Owner/s (previous owner/s, if any)</u>	
<u>h</u>	<u>Operator (previous operator/s, if any)</u>	
<u>i</u>	<u>Date of Activities</u>	
<u>j</u>	<u>Position of Activities</u>	
<u>k</u>	<u>Summary of IUU Activities</u>	
<u>l</u>	<u>Summary of Actions Taken</u>	
<u>m</u>	<u>Outcome of Actions Taken</u>	

Associated Documents

(list here the associated documents that are appended e.g. boarding reports, court proceedings, photographs)

Recommended Actions

<u>Recommended Actions</u>		<u>Please Indicate</u>
<u>a</u>	<u>Notification to IOTC Secretariat only. No further action is recommended.</u>	
<u>b</u>	<u>Notification of illegal activity to IOTC Secretariat. Recommend notification of activity to flag state.</u>	
<u>c</u>	<u>Recommended for inclusion on IOTC IUU list</u>	

RESOLUTION [PROPD](#) - ANNEX II
INFORMATION TO BE INCLUDED IN ALL IOTC IUU VESSELS LISTS
(DRAFT, PROVISIONAL AND FINAL)

The Draft, Provisional and Final IUU Vessels Lists shall contain the following details:

- name of the vessel and previous name/s, if any;
- flag of the vessel and previous flag/s, if any;
- owner of the vessel and previous owner/s, including beneficial owners, if any;
- operator of the vessel and previous operator/s, if any;
- call sign of the vessel and previous call sign/s, if any;
- Lloyds/IMO number, [if available](#);
- photographs of the vessel, where available;
- date the vessel was first included on the IOTC IUU Vessels List;
- summary of the activities which justify inclusion of the vessel on the List, together with references to all relevant supporting documents and evidence.